

# Archwilydd Cyffredinol Cymru Auditor General for Wales

# 2019 Audit Plan – Cardiff and Vale of Glamorgan Pension Fund

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### 2019 Audit Plan

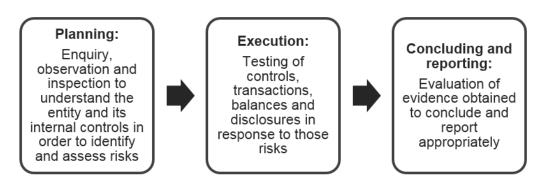
### Summary

- As your external auditor, my objective is to carry out an audit which discharges my statutory duties as Auditor General and fulfils my obligations under the Code of Audit Practice to examine and certify whether Cardiff and Vale of Glamorgan Pension Fund (the Pension Fund) accounting statements are 'true and fair'.
- The purpose of this plan is to set out my proposed work, when it will be undertaken, how much it will cost and who will undertake it.
- 3 There have been no limitations imposed on me in planning the scope of this audit.
- 4 My responsibilities, along with those of management and those charged with governance, are set out in Appendix 1.

#### Audit of Pension Fund accounts

The audit work I undertake to fulfil my responsibilities responds to my assessment of risks. This understanding allows us to develop an audit approach which focuses on addressing specific risks whilst providing assurance for the Pension Fund accounts as a whole. My audit approach consists of three phases as set out in Exhibit 1.

#### Exhibit 1: my audit approach



The risks of material misstatement which I consider to be significant and which therefore require special audit consideration, are set out in Exhibit 2 along with the work I intend to undertake to address them. Also included are other key areas of audit attention my team will be focusing on.

Exhibit 2: Financial audit risks

<b>-</b>	<b>.</b>					
Financial audit risks	Proposed audit response					
Significant risks						
The risk of management override of controls is present in all entities. Due to the unpredictable way in which such override could occur, it is viewed as a significant risk [ISA 240.31-33].	My audit team will:  test the appropriateness of journal entries and other adjustments made in preparing the financial statements;  review accounting estimates for biases; and  evaluate the rationale for any significant transactions outside the normal course of business.					
Under ISA (UK) 240 there is a rebuttable presumed risk that revenue may be misstated due to the improper recognition of revenue. This presumption can be rebutted if the auditor concludes that there is no risk of material misstatement due to fraud relating to revenue recognition.	Having considered the risk factors set out in ISA240 and the nature of the revenue streams at the Council, we have determined that the risk of fraud arising from revenue recognition can be rebutted, because:  • there is little incentive to manipulate revenue recognition;  • opportunities to manipulate revenue recognition are limited; and  • the culture and ethical frameworks of local authorities, including Cardiff Council as the Administering Authority for Cardiff & Vale Pension Fund, mean that all forms of fraud are seen as unacceptable.  Therefore, we do not consider this to be a significant risk for the Pension Fund.					
Other areas of audit attention						
New accounting standard IFRS 9 financial instruments applies from 1 April 2018 and brings in a new principles-based approach for the classification and measurement of financial assets. It also introduces a new impairment methodology for financial assets based on expected losses rather than incurred losses. This will result in earlier recognition of expected credit losses.	My audit team will assess the likely impacts of IFRS 9 and undertake work to respond to any identified risks of material misstatement.					

#### Financial audit risks

# Valuation of Private Equity Investments

Private equity investments have no quoted stock market price and so the fair value of these investments is estimated using an appropriate basis of valuation. However, valuations are subjective as they are based on forward looking estimates and judgements.

There is a risk that the basis of valuation used is not reasonable.

#### **Proposed audit response**

My audit team will:

- gain an understanding of the pension funds process for valuing private equity investments;
- confirm the investment valuations to audited financial statements; and
- seek additional assurance over the valuation basis from controls assurance reports where available.

#### **All Wales Pension Partnership**

The eight Pension Funds in Wales have created an 'all-Wales' pooled investment vehicle which will be overseen and reported on by a joint governance committee – the Wales Pension Partnership. An inter-authority agreement has been signed by the Welsh Pension Funds and the joint committee will be producing financial statements for the 2018-19 financial year.

We understand that no investments have been transferred to this new management arrangement during 2018-19 but we will monitor the position through to the end of the financial year. My audit team will assess whether any funds have been transferred into the new arrangements.

If funds have been transferred, my audit team will review the accounting arrangements supporting the transfer of funds into the new arrangement coupled with any additional disclosures required. My team will also be working with the auditors of the joint governance committee to assess the most effective of obtaining the relevant assurances on the valuation and ownership of the funds transferred.

- I do not seek to obtain absolute assurance that the Pension Fund accounting statements are true and fair but adopt a concept of materiality. My aim is to identify material misstatements, that is, those that might result in a reader of the accounts being misled. The levels at which I judge such misstatements to be material will be reported to the Audit Committee and to those charged with governance for Cardiff County Council (the Council), as the Administering Authority of the Pension Fund as a whole, prior to completion of the audit.
- For reporting purposes, I will treat any misstatements below a trivial level (set at 5% of materiality) as not requiring consideration by those charged with governance and therefore I will not report them.
- 9 My fees and planned timescales for completion of the audit are based on the following assumptions:
  - the financial statements are provided in accordance with the agreed timescales, to the quality expected and have been subject to a robust quality assurance review;

- information provided to support the financial statements is in accordance with the agreed audit deliverables document<sup>1</sup>;
- appropriate accommodation and facilities are provided to enable my audit team to deliver my audit in an efficient manner;
- all appropriate officials will be available during the audit;
- you have all the necessary controls and checks in place to enable the Responsible Financial Officer to provide all the assurances that I require in the Letter of Representation addressed to me; and
- Internal Audit's planned programme of work is complete and management has responded to issues that may have affected the financial statements.

#### Statutory audit functions

- In addition to the audit of the accounts, I have statutory responsibilities to receive questions and objections to the accounts from local electors. These responsibilities are set out in the Public Audit (Wales) Act 2004:
  - Section 30 Inspection of documents and questions at audit; and
  - Section 31 Right to make objections at audit.
- Audit fees will be chargeable for work undertaken in dealing with electors' questions and objections. Because audit work will depend upon the number and nature of any questions and objections, it is not possible to estimate an audit fee for this work.
- 12 If I do receive questions or objections, I will discuss potential audit fees at the time.

### Fee, audit team and timetable

#### Fee

- 13 Your estimated fee for 2019 is set out in Exhibit 3. There have been some small changes to my fee rates for 2019 however my audit teams will continue to drive efficiency in their audits to ensure any resulting increases will not be passed onto you. This is in line with the proposed fee for 2018.
- 14 We only charge the costs incurred in completing our audit work. Therefore, if the actual costs incurred in completing the audit work is less than the proposed fee, the Authority is only charged the lower amount.

<sup>&</sup>lt;sup>1</sup> The agreed audit deliverables document sets out the expected working paper requirements to support the financial statements and include timescales and responsibilities.

#### Exhibit 3: audit fee

	Proposed fee for 2019 (£) <sup>2</sup>	Proposed fee for 2018 (£)
Audit of pension fund accounts	32.256	32.256

- Planning will be ongoing, and changes to my programme of audit work and therefore my fee, may be required if any key new risks emerge. I shall make no changes without first discussing them with the Director of Finance.
- 16 Further information on my fee scales and fee setting can be found on our website.

#### Audit team

17 The main members of my team, together with their contact details, are summarised in Exhibit 4.

#### Exhibit 4: my audit team

Name	Role	Contact number	E-mail address
Ann-Marie Harkin	Engagement Lead – Financial Audit	02920 320562 / 07967 321350	Ann-Marie.Harkin@audit.wales
Phil Pugh	Financial Audit Manager	02920 320645 / 07964 118 615	Phil.Pugh@audit.wales
TBC	Financial Audit Team Leader	TBC	TBC

18 I can confirm that my team members are all independent of the Pension Fund and its officers. In addition, I am not aware of any potential conflicts of interest that I need to bring to your attention.

#### Staff secondment

- A trainee auditor employed by the Wales Audit Office has been seconded to Cardiff County Council (administering authority for the Pension Fund) for the period January to July 2019. This secondment is part of an initiative funded by the Welsh Consolidated Fund designed to allow trainee accountants to broaden their skills and to gain experience of working across different parts of the Welsh public sector.
- In order to safeguard against any potential threats to auditor independence and objectivity, the Wales Audit Office and Cardiff County Council have agreed the following safeguards:

<sup>&</sup>lt;sup>2</sup> The fees shown in this document are exclusive of VAT, which is not charged to you.

- secondees will not perform duties prohibited by the FRC's Revised Ethical Standard 2016 and will not be able to exercise discretionary authority to commit Cardiff and Vale of Glamorgan Pension Fund to a particular position or accounting treatment;
- the secondee will undertake tasks at a relatively junior level, will be properly supervised and will not undertake a management role or be involved in the decision taking of Cardiff and Vale of Glamorgan Pension Fund; and
- the secondment will be for a short period of time within the meaning of the FRC's Revised Ethical Standard 2016.

#### **Timetable**

I will provide reports, or other outputs as agreed, to the Audit Committee and where necessary to the Council, covering the areas of work identified in this document. My key milestones are set out in Exhibit 5.

#### Exhibit 5: timetable

Planned output	Work undertaken	Report finalised
2019 Audit Plan	December 2018 - February 2019	March 2019
Financial accounts work:		
<ul> <li>Audit of Financial Statements Report</li> </ul>	March to September 2019	September 2019
Opinion on Financial Statements	March to September 2019	September 2019
2020 Audit Plan	January 2020	February 2020

## Future developments to my audit work

Details of other future developments including the Wales Audit Office's Good Practice Exchange (GPX) seminars and my planned work on the readiness of the Welsh public sector for Brexit are set out in Appendix 2.

# Appendix 1

### Respective responsibilities

The Council is the administering authority of the Pension Fund. This Audit Plan has been prepared to meet the requirements of auditing standards and proper audit practices. It provides the Council with an outline of the financial audit work required for the Pension Fund accounts.

As amended by the Public Audit (Wales) Act 2013, the Public Audit (Wales) Act 2004 sets out my powers and duties to undertake your financial audit. It is my responsibility to issue a certificate and report on the Pension Fund accounting statements which includes an opinion on their 'truth and fairness', providing assurance that they:

- are free from material misstatement, whether caused by fraud or error;
- comply with the statutory and other applicable requirements; and
- comply with all relevant requirements for accounting presentation and disclosure.

My audit work does not relieve management and those charged with governance of their responsibilities which include:

- the preparation of the financial statements and Annual Report in accordance with applicable accounting standards and guidance;
- the keeping of proper accounting records;
- ensuring the regularity of financial transactions; and
- securing value for money in the use of resources.

Management agrees to provide me with:

- access to all information of which management is aware that is relevant to the preparation of the financial statements such as records, documentation and other matters;
- additional information that I may request from management for the purpose of the audit; and
- unrestricted access to persons within the authority from whom I determine it necessary to obtain audit evidence.

Management will need to provide me with written representations to confirm:

- that it has fulfilled its responsibilities for the preparation of the financial statements;
- that all transactions have been recorded and are reflected in the financial statements;
- the completeness of the information provided to me for the purposes of the audit;
- to support other audit evidence relevant to the financial statements or specific assertions in the financial statements if I deem it necessary or if required by ISAs.

# Appendix 2

### Other future developments

#### A. Good Practice Exchange

The Wales Audit Office's GPX helps public services improve by sharing knowledge and practices that work. Events are held where knowledge can be exchanged face to face and resources shared online. The main areas of work are regarding financial management, public-sector staff and governance. Further information, including details of forthcoming GPX events and outputs from past seminars can be found on the <a href="GPX">GPX</a> section of the Wales Audit Office website.

# B. Brexit: preparations for the United Kingdom's departure from membership of the European Union

In accordance with Article 50 of the Treaty of Rome, on 29 March 2019 the United Kingdom will cease to be a member of the European Union. Negotiations are continuing, and it currently remains unclear whether agreement will be reached on a transition period to 31 December 2020, or whether a 'no deal' immediate exit will take place next March.

The Auditor General has commenced a programme of work looking at the arrangements that the devolved public sector in Wales, including all NHS bodies, is putting in place to prepare for, and respond to, Britain's exit from the European Union. This will take the form of a high-level overview to establish what is being put in place across the Welsh public sector, and what the key issues are from the perspectives of different parts of the Welsh public service.

The Auditor General intends to carry out this initial work in two tranches. In autumn 2018, he issued a call for evidence to compile a baseline summary of arrangements being put in place. On 19 February, the auditor general issued a report on preparations in Wales for a 'no deal' Brexit. This will be followed up by further audit fieldwork during the rest of 2019.

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